

Message Text

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ACTION IO-11

INFO OCT-01 ARA-06 ISO-00 AGR-05 CEA-01 CIAE-00 COME-00

DODE-00 EB-07 FRB-03 H-02 INR-07 INT-05 L-03 LAB-04

NSAE-00 NSC-05 PA-01 AID-05 CIEP-01 SS-15 STR-04

ITC-01 TRSE-00 USIA-06 PRS-01 SP-02 OMB-01 FEA-01

ACDA-05 CEQ-01 CG-00 OFA-01 DLOS-04 DOTE-00 EPA-01

ERDA-05 FMC-01 JUSE-00 NSF-01 OES-03 PM-04 SAL-01

OIC-02 EA-07 /134 W

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R 281725Z FEB 76

FM AMEMBASSY QUITO

TO SECSTATE WASHDC 9225

INFO AMCONSUL GUAYAQUIL

C O N F I D E N T I A L SECTION 1 OF 2 QUITO 1648

E.O. 11652: GDS

TAGS: PORG PFOR EC PLOS

SUBJ: GOE PARTICIPATION IN MULTILATERAL ORGANIZATIONS AND MEETINGS

REF: STATE 37591

1. FOLLOWING ARE REPLIES TO QUESTIONS POSED IN REFTTEL REGARDING
GOE PARTICIPATION IN INTERNATIONAL ORGANIZATIONS:

2. QUESTION A: WHAT ARE YOUR COUNTRY'S PRIMARY MULTILATERAL
INTERESTS AND OBJECTIVES IN 1976? ECUADOR'S OBJECTIVE IS TO
PROMOTE ITS FOREIGN POLICY INTERESTS THROUGH MULTILATERAL MEET-
INGS AND ORGANIZATIONS. THE PRIMARY INTERESTS IT WILL BE
SEEKING TO ATTAIN THROUGH MULTILATERAL MEETINGS AND
ORGANIZATIONS DURING 1976 ARE:

A. TO SEEK THROUGH THIRD WORLD PRESSURES AN AMENDMENT TO US
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LEGISLATION EXCLUDING ECUADOR FROM ACCESS TO THE GENERALIZED

SYSTEM OF PREFERENCES PROVIDED BY THE US TRADE LAW.

B. TO WORK TOWARD THE CREATION OF A NEW WORLD ECONOMIC ORDER THROUGH DIALOGUE AND COOPERATION, RATHER THAN THROUGH CONFRONTATION, THAT WILL ESTABLISH CONDITIONS FAVORABLE TO ECUADOREAN ECONOMIC AND SOCIAL DEVELOPMENT.

C. TO PROMOTE AND PRESERVE THE ANDEAN PACT IN A WAY THAT WILL PROTECT AND FURTHER ECUADOREAN DOMESTIC INTERESTS. (THIS PLACES THE GOE AT VARIANCE WITH THE POLICIES THE ECUADOREANS PERCEIVE TO BE HELD BY THE GOVERNMENTS OF COLOMBIA AND CHILE.)

D. TO DEFEND ECUADOR'S POSITION ON THE 200 MILE TERRITORIAL SEA, AND ALONG WITH THE GOVERNMENTS OF PERU AND CHILE (WHO ALSO SIGNED THE SANTIAGO DECLARATION) TO PERSUADE OTHER NATIONS TO ADOPT THE 200-MILE TERRITORIAL SEA CONCEPT.

E. TO ACHIEVE A MULTILATERAL LAW OF THE SEA AGREEMENT THAT WILL PERMIT ECUADOR TO RESOLVE ITS BILATERAL DISPUTE WITH THE US ON FISHING, WITHOUT TOO GREAT VIOLENCE TO ITS LONG-HELD TERRITORIAL SEA CONCEPT, AND IN A POLITICALLY ACCEPTABLE MANNER.

F. TO MAINTAIN ECUADOR'S CLAIM TO DISPUTED TERRITORY WITH PERU, WITH THE EVENTUAL GOAL OF REVISION OF THE 1942 RIO PROTOCOL AND A SETTLEMENT THAT WOULD GRANT AN OUTLET ON THE RIVER MARANON, A TRIBUTARY OF THE AMAZON.

3. THE GOE RECENTLY JOINED THE INTERNATIONAL COMMISSION ON CACAO. WE ARE AWARE OF NO OTHER MULTILATERAL BODY FOR WHICH THE GOE IS CURRENTLY CONSIDERING MEMBERSHIP.

4. WITH RESPECT TO CANDIDACY OF INDIVIDUALS FOR POSITIONS IN MULTILATERAL ORGANIZATIONS, THE GOE IS NOMINATING THE FOLLOWING:

A. GONZALO ABAD GRIJALVA TO THE COUNCIL OF UNESCO;

B. WASHINGTON HERRERA PARRA, THE COMMERICAL COUNSELOR IN
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THE ECUADOREAN EMBASSY IN GENEVA, TO THE COUNCIL OF
UNCTAD;

C. AN AS YET UNIDENTIFIED OFFICIAL IS BEING PUT FORTH AS
THE EXECUTIVE SECRETARY OF THE ANDEAN PACT; AND

D. CANDIDACIES ARE BEING CONSIDERED FOR POSITIONS WITHIN
THE OAS.

5. QUESTION B: TO WHAT EXTENT DO OTHER COUNTRIES AND GROUPS OF COUNTRIES AFFECT HOST GOVERNMENT'S MULTILATERAL POLICY-MAKING AND ITS DECISION ON SPECIFIC MULTILATERAL ISSUES? THE US, ISRAEL, FELLOW OPEC MEMBERS, SIGNERS OF THE SANTIAGO DECLARATION, ANDEAN PACT COUNTRIES, OAS MEMBERS AND THE GROUP OF 77 CAN ALL INFLUENCE THE GOE TO VARYING DEGREES ON MULTILATERAL ISSUES DEPENDING ON THE SPECIFIC SUBJECT. THE GOE IN TURN TRIES TO INFLUENCE THESE COUNTRIES AND GROUPS ON MATTERS OF SPECIFIC CONCERN TO ECUADOR.

6. THE GOE REGARDS ITS MEMBERSHIP IN OPEC AS LENDING PRESTIGE TO ECUADOR ON THE INTERNATIONAL SCENE, AND LOOKS TO IT FOR PROTECTION OF PRICE ON ITS CHIEF INCOME EARNER, FOR MARKETING INFORMATION, AND FOR CONCESSIONAL LENDING. ON THE LAST POINT THE GOE HAS THUS FAR BEEN UNSUCCESSFUL AND A CERTAIN DISILLUSIONMENT HAS SET IN, BUT THESE CONCERNS NEVERTHELESS GREATLY INFLUENCE THE GOE AND CAUSE IT TO TAKE INTO CONSIDERATION THE PROPOSALS AND INTERESTS OF OPEC NATIONS WITHIN MULTILATERAL ORGANIZATIONS AND MEETINGS.

7. ON FISHING AND LOS MATTERZS, ALTHOUGH THE GOE MOST FREQUENTLY EXERCISES LEADERSHIP AND INITIATIVE WITH CHILE AND PERU, THE GOE IS MINDFUL OF THE VIEWS OF THESE COUNTRIES, WHICH ALSO SIGNED THE DECLARATION OF SANTIAGO AND ENDORSE THE TERRITORIAL SEA CONCEPT. THE GOE IS EXTREMELY RELUCTANT TO TAKE ANY ACTIONS IN THIS FIELD WITHOUT CONSULTATION AND CONCURRENCE OF THESE TWO GOVERNMENTS. THE COOPERATION IN THIS FIELD IS CLOSER WITH PERU THAN WITH CHILE.

8. WITHIN THE ANDEAN PACT ECUADOR MAKES COMMON CUASE WITH
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OTHER LESS DEVELOPED MEMBERS AGAINST CHILE AND COLOMBIA, WHO THEY FEEL ARE POTENTIAL EXPLOITERS OF THEIR LESS DEVELOPED ECONOMIES. CURRENTLY, THE LESSER DEVELOPED MEMBERS ARE WORKING TOGETHER TO RESTRAIN CHILE AND COLOMBIA, AND ALSO TO OBTAIN A PACT OFFICIALDOM FAVORABLE TO THEIR POSITIONS. THE ECUADOREANS ARE TAKING A LEAD OLE IN THIS AND CAN BE EXPECTED TO CONTINUE TO CONSULT FREQUENTLY WITH OTHER ANDEAN PACT MEMBERS TO GAIN THIS END.

9. THE OAS INFLUENCES GOE POLICIES AND ACTIONS, AS DOES THE GROUP OF 77, VIS-A-VIS THE US AND OTHER INDUSTRIALIZED NATIONS. FOR THE SAKE OF UNITY THE GOE SOMETIMES SUPPORTS LATIN AMERICAN POSITIOF ABOUT WHICH IT PRIVATELY HAS SOME RESERVATIONS, E.G., THE PANAMA CANAL. ECUADOR HAS

REJECTED ASSOCIATION WITH THE NON-ALIGNED NATIONS THOUGH IT DOES SEND AN OBSERVER TO ITS MEETINGS. IT REGARDS THE NON-ALIGNED GROUP AS DEMAGOGIC AND IRRESPONSIBLE, BUT THE GROUP OF 77 AS NORMALLY PRAGMATIC AND RATIONAL IN ITS GOALS AND TACTICS.

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ERDA-05 FMC-01 JUSE-00 NSF-01 OES-03 PM-04 SAL-01

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R 281725Z FEB 76

FM AMEMBASSY QUITO

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10. QUESTION C: DOES THE GOVERNMENT FULLY INSTRUCT ITS DELEGATES AND RETAIN EFFECTIVE CONTROL OVER THEM? WITH THE EXCEPTION NOTED BELOW, THE GOE PREPARES WELL AND INSTRUCTS FULLY ITS DELEGATES ON SUBJECTS CONSIDERED OF IMPORTANCE TO IT THAT ARE SCHEDULED TO ARISE IN INTERNATIONAL MEETINGS. FOR EXAMPLE, PRIOR TO THE SUBSECRETARY'S DEPARTURE ON FEBRUARY 27 FOR NEW YORK TO ATTEND MEETINGS RELATED TO THE UN, THE FOREIGN MINISTRY PREPARED PAPERS AND POSITIONS FOR SEVERAL WEEKS, AND DURING THE LAST WEEK MET NEARLY ALL DAY AND UNTIL 8:00 P.M. TO BRIEF AND PREPARE THE DELEGATION. THE MINISTRY IS CAPABLE IN NEARLY ALL CASES OF RETAINING

EFFECTIVE CONTROL OVER ITS DELEGATIONS. TELEGRAPHIC COMMUNICATIONS, THOUGH NORMALLY NOT LENGTHY, ARE EXCHANGED BETWEEN THE MINISTRY AND ITS DELEGATIONS. DELEGATES ARE REQUIRED TO MAKE DETAILED REPORTS ON ALL MEETINGS FOLLOWING THEIR ADJOURNMENT. THE REPORT OF AMBASSADOR LUIS VALENCIA
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XNLLowing THE LAST LAW OF THE SEA MEETING ON TUNA HELD IN NEW YORK IN MARCH WAS 26 LEGAL-SIZE, SINGLE SPACED PAGES IN LENGTH AND HAD SIX THICK ANNEXES.

11. QUESTION D: DOES HOST COUNTRY PERMIT REPRESENTATIVES OR HEADS OF DELEGATIONS TO HAVE ACTUAL OR POTENTIAL POLITICAL INDEPENDENT POWER WHICH MAKES IT DIFFICULT FOR THE GOVERNMENT TO CONTROL OR INSTRUCT THEM? THE FOREIGN MINISTRY OF ECUADOR HAS A FAIRLY SUBSTANTIAL NUMBER OF WELL PREPARED AND DEDICATED OFFICIALS. IN COMPARISON WITH OTHER ECUADOREAN MINISTRIES AND IN COMPARISON WITH SOME OTHER LATIN AMERICAN FOREIGN OFFICES, THE MINISTRY IS A RELATIVELY EFFICIENT AND EFFECTIVE ORGANIZATION. THERE HAS BEEN ONLY ONE OFFICIAL IN RECENT YEARS WHO HAS PRESENTED GREAT CONTROL PROBLEMS FOR THE MINISTRY. THIS WAS AMBASSADOR LEOPOLDO BENITES WHO PREVIOUSLY WAS THE GOE'S REPRESENTATIVE TO THE UN. HE WAS REMOVED FROM THAT POSITION AND HIS RESIGNATION WAS UNDER CONSIDERATION WITHIN THE MINISTRY WHEN HE WAS ABLE THROUGH POLITICAL CONTACTS TO OBTAIN AN APPOINTMENT AS ECUADOR'S DELEGATE TO THE UN'S HUMAN RIGHTS COMMISSION, OF WHICH HE WAS SUBSEQUENTLY ELECTED CHAIRMAN. THIS MANEUVER INCENSED THE TOP OFFICIALS OF THE MINISTRY WHO SENT AN INSTRUCTION TO BENITES INFORMING HIM THAT HE COULD NOT SPEAK FOR THE GOE AND THAT THE ALTERNATE WOULD PRESENT GOE VIEWS. THIS INCIDENT REPRESENTS THE DETERMINATION OF THE MINISTRY TO EXERCISE ADEQUATE CONTROL OVER ITS DELEGATES. UNLESS THINGS CHANGE RADICALLY, BENITES' INDEPENDENCE IS PROBABLY A PHENOMENON OF THE PAST. DELEGATES DO OF COURSE HAVE SOME LATITUDE IN THE INSTRUCTIONS THEY ARE GIVEN, AND SOME, IN KEEPING WITH THEIR OWN PERSONAL PREDILECTIONS, ADOPT A HARDER OR SOFTER LINE ON A SPECIFIC ISSUE. FOR INSTANCE, IT IS BELIEVED THAT AMBASSADOR LUIS VALENCIA TAKES A HARDER LINE ON LOS MATTERS THAN OTHER TOP MINISTRY OFFICIALS DO CURRENTLY. ALSO, INSTRUCTIONS TO OAS REPRESENTATIVES HAVE EVIDENTLY LEFT ROOM FOR CONSIDERABLE FREEDOM OF ACTION.

12. QUESTION E: IS HOST GOVERNMENT RECEPTIVE TO US REPRESENTATIONS ON MULTILATERAL ISSUES AND DOES IT ACCEPT THAT INTERACTION ON THESE IS PART OF BILATERAL RELATIONS?
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GOE IS NORMALLY RECEPTIVE TO US REPRESENTATIONS ON ALL MULTILATERAL ISSUES; AND ON THOSE QUESTIONS WHERE, IN TERMS OF ITS OWN NATIONAL INTERESTS, IT BELIEVES THERE IS LATITUDE IN TERMS OF VOTING, THE GOE WILL MOST OFTEN ENDEAVOR TO ACCOMMODATE TO POSITIONS IT BELIEVES OF VITAL IMPORT TO US. A STERLING EXAMPLE OF THIS WAS ECUADOR'S CHANGE IN ITS VOTE ON THE US FRIENDLY RESOLUTION ON KOREA IN THE 30TH UNGA. IT MUST BE NOTED, NEVERTHELESS, THAT THE GOE DOES NOT ACCEPT AT FACE VALUE ALL US STATEMENTS THAT A PARTICULAR ISSUE IS OF REAL INTERESTS AND INCLINES TO BELIEVE THAT ON SOME MATTERS WE MAKE MOUNTAINS OUT OF MOLEHILLS. THE GOE DOES UNDERSTAND THAT ITS RESPONSE TO US REPRESENTATIONS ON MULTILATERAL ISSUES IS A PART OF OUR BILATERAL RELATIONS, BUT BELIEVES THAT IT IS THE USG THAT HAS A ONE-SIDED VIEW OF OUR TOTAL RELATIONSHIPS. HIGH OFFICIALS ARE QUICK TO REMIND THE USG THAT CHANGE OF VOTE ON THE UNGA KOREAN RESOLUTION WAS NOT MET BY RECIPROCAL ACTION ON THE PART OF THE US. THE GOE DOES SOLICIT USG'S SUPPORT THROUGH THE EMBASSY ON MULTILATERAL MATTERS OF SUBSTANCE.

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